

The Cadillac Tax

Looking ahead at the ACA's excise tax on high-cost health coverage



**Marshall
& Sterling**
GROUP BENEFITS

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July 28, 2015

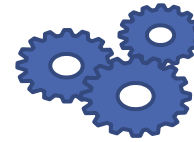


Cadillac Tax Basics

- ❖ **What:** Significant revenue provision of the ACA—40% non-deductible excise tax on high-cost employer-sponsored health coverage (IRC §4980I).
- ❖ **When:** Permanent annual tax beginning in 2018
- ❖ **Why:** To generate \$80 billion over the next 10 years to help finance the expansion of health care
- ❖ **Who:** The tax applies to every size company; tax calculated by the employer & payment allocated among coverage providers

Research suggests that more than 60% of employers may be subject to the tax in 2018

How It Works



- ❖ The tax is 40% of the cost of plans exceeding set thresholds. Current limits are **\$10,200** of coverage for individuals and **\$27,500** for spouse or family coverage.
- ❖ 40% assessed on the “*excess benefit*” or the amounts exceeding the predetermined thresholds.
- ❖ The threshold amounts will be updated for 2018 when final regulations are issued and indexed for inflation in future years.
- ❖ For **pre-65 retirees** and **individuals in high-risk professions**, the current threshold amounts are **\$11,850** for individual coverage and **\$30,950** for other coverage.

Effective Date

- “Taxable years beginning after December 31st, 2017” → i.e. **January 1, 2018.**
- Unlike other ACA reforms, the Cadillac tax applies on a *calendar year* basis, regardless of plan year.



Existing & Future IRS Guidance

- In February 2015 the IRS issued initial guidance via **Notice 2015-16** to begin the process of developing regulations regarding the tax, including issues related to:
 - (1) the definition of applicable coverage
 - (2) the determination of the cost of applicable coverage, and
 - (3) the application of the annual statutory dollar limit to the cost of applicable coverage
- A second notice is anticipated to address outstanding administrative and procedural issues relating to calculating & paying the tax
- Proposed regulations will be released with a formal notice and comment period → Final regulations are to be released by the 1/1/18 effective date

Which Employers are Subject to the Tax?

- The Cadillac tax applies to all employers who are subject to the excise tax provisions of the Internal Revenue Code, including:
 - Large & small employers
 - Private, for-profit employers
 - Tax-exempt entities (non-profits)
 - Governmental entities
 - Self-employed individuals



Whose Coverage is Counted?

- “Employee” coverage counts – “employee” defined broadly:
 - Active employees
 - Former employees (no retiree-only exception)
 - Surviving spouse
 - “Other primary insured”



What Coverage Counts?

→All “*applicable employer-sponsored coverage.*” Under current IRS guidance, applicable coverage means:

- All coverage under a “group health plan,”
- Made available to employee by employer,
- Which is excludable from gross income.



Applicable Employer Coverage

More than major medical. It's Premium +.....

- Retiree-only coverage
- FSAs and HRAs: Aggregate salary reductions + amount reimbursed in excess of salary reductions
- HSAs and Archer MSAs: Employer & employee contributions
- Coverage for specified disease or illness if excluded from income or deduction under §162(l)
- Multiemployer plans
- Executive physical programs
- On-site medical clinics

*The Cadillac Tax is generally applicable regardless of who is paying for the coverage.

Non-Applicable Coverage

- Coverage only for accident or disability income insurance
- Liability insurance & coverage issued as a supplement to liability insurance
- Worker's Compensation
- Auto Medical Payment Insurance
- Coverage secondary or incidental to medical insurance
- Stand-alone dental/vision
- Coverage for a specified disease or other fixed indemnity coverage paid for with after tax \$

Who is responsible for Paying the Tax?

Tax allocated among the “coverage providers”

- Insured Coverage: The coverage provider is the insurer or HMO
- HSA/FSA/HRA & Archer MSA Contributions: The employer is the coverage provider
- For all other plans: **The “person that administers the plan benefits” is the coverage provider**; includes the Plan Sponsor - Employer

Who is responsible for Calculating the Tax?

- Calculated by employer;
allocated by employer
- Reported by employer:
 - Reported on a calendar year basis but calculated separately for each month
 - For plans that are not calendar year plans, employers must include parts of two plan years
 - Determined on an employee-by-employee basis



Cadillac Tax Calculation

- 40% of the employee's "excess benefit"
- The "excess benefit" is defined as the amount by which the "aggregate cost" of an employee's applicable employer-sponsored coverage for a month exceeds 1/12 of the "annual limitation" for the calendar year which includes that month
- **Aggregate Cost of Coverage Determination:**
 - In general, same rules for determining the applicable premium for COBRA
- **Basic Formula:**
 - $\$10,200/12 = \850 per month; does the aggregate cost exceed this amount?
 - $\$27,500/12 = \$2,292$ per month; does the aggregate cost exceed this amount?

*Determined using the cost of coverage that the employee is actually enrolled in.

Examples Based on Current Thresholds



Self-only coverage

A \$12,000 individual plan would pay an excise tax of \$720 per covered employee:

\$12,000 - \$10,200 = \$1,800 above the \$10,200 threshold

$\$1,800 \times 40\% = \720



Family coverage

A \$32,000 family plan would pay an excise tax of \$1,800 per covered employee:

\$32,000 - \$27,500 = \$4,500 above the \$27,500 threshold

$\$4,500 \times 40\% = \$1,800$

These charts show how the tax increases as a plan's cost increases:

Self-only coverage

Plan Cost	\$11,000	\$12,000	\$13,000	\$14,000	\$15,000
Tax	\$320	\$720	\$1,120	\$1,520	\$1,920

Family coverage

Plan Cost	\$28,000	\$30,000	\$32,000	\$34,000	\$36,000
Tax	\$200	\$1,000	\$1,800	\$2,600	\$3,400

Examples based on current thresholds

❖ Employer with 50 Employees

\$9,000 (GHP)
+ \$1,000 (HSA)
+ \$2,000 (HRA)

❖ Insured Medical Group Health
Plan costs: \$750/month or
\$9,000/year for self-only
coverage

= \$12,000 (Aggregate Cost)
- \$10,200 (threshold for single coverage)

\$1,800 “excess benefit” per EE
x 50 EEs = \$90,000 total excess benefit

❖ Employer HSA Contribution:
\$1,000/year

\$90,000 x 40% = **\$36,000 Tax**

❖ HRA Offered with \$2,000
available for self-only coverage

RESULT:

The \$36,000 Excise Tax will be allocated between the providers of coverage: **1)** the insurer/carrier (Medical GHP coverage); and **2)** the Employer (HSA/HRA coverage)

Example with current premium & 8% annual increase

- **2015:** \$750 single monthly premium (or equivalent) = \$9,000 annually



- **2016:** \$810 single monthly premium=\$9,720 annually



- **2017:** \$874.80 single monthly premium=**\$10,497.60** annually



- **2018:** \$944.78 single monthly premium=**\$11,337.40** annually

→With normal premium growth, a \$750/month single only plan today will, in 2018, will incur a 40% tax on the “excess” \$1,137.40 (\$11,337.40-\$10,200).

Sample Result: 50 employees x \$454.96 (40% of \$1,137.40)= **\$22,748 tax**

Penalty for Underpayment



- If the employer or plan sponsor fails to accurately calculate the tax/excess benefit attributable to each coverage provider there will be two results:
 - 1) The coverage provider will be required to pay the amount of the underpaid tax
 - 2) The employer will owe a penalty for miscalculating the tax. **The penalty amount is:** 100% of the additional excise tax due + interest on the underpayment.

**Note: the 4980I tax is explicitly non-deductible.*

What's next? Possibility of Repeal?

- Politicians, Unions, and Employer Associations are beginning to understand the significant impact this provision will have on American businesses.
- Two bills in the House have been introduced this year to repeal the Cadillac tax:
 - H.R. 879
 - H.R. 2050
- *Even though there is a push to repeal the tax, employers need to plan for it assuming it is still going into effect.*



How to Plan Now

- Run the calculation of applicable coverage this year
 - Evaluate Account Based Plans & CDHP Plans
 - Revisit Networks—possible to narrow?
 - Change the way that dental and vision coverage is offered
 - Use cost-sharing strategies that appropriately influence utilization
 - Revisit payroll contribution strategies to drive employees to lower premium plans
 - Evaluate self-funded options-may avoid additional charges
- Population Management & Wellness Initiatives should start NOW

Why engage with Marshall & Sterling?

- ✓ Actuarial services & Cadillac tax estimates based on current offerings
- ✓ Plan design analysis and collaboration in crafting lower cost consumer-directed health plans
- ✓ Assistance with implementing incentivized wellness programs
- ✓ Reference-based pricing strategies and custom network arrangements with preferential rates
- ✓ Technology to assist employers in exploring cost-containment strategies that are appropriate for a particular employer's population
- ✓ Resources available to help with obtaining lower cost services, medications, etc.
- ✓ Cost transparency and plan strategies to reduce overall cost and spend

Questions?

